
Chairmanship: Finland**1544th PLENARY MEETING OF THE COUNCIL**

1. Date: Thursday, 27 November 2025 (in the Neuer Saal and via video teleconference)

Opened: 10.05 a.m.
Suspended: 12.50 p.m.
Resumed: 3 p.m.
Closed: 6.05 p.m.

2. Chairperson: Ambassador V. Häkkinen
Ms. L. Saarikoski
Mr. S. Gahnström

Russian Federation (Annex)

3. Subjects discussed – Statements – Decisions/documents adopted:

Agenda item 1: THE RUSSIAN FEDERATION'S ONGOING AGGRESSION
AGAINST UKRAINE

Chairperson, Ukraine (PC.DEL/1319/25), United Kingdom, Canada, Denmark (also on behalf of Albania, Andorra, Austria, Belgium, Bosnia and Herzegovina, Bulgaria, Croatia, Cyprus, Czechia, Estonia, Finland, France, Georgia, Germany, Greece, Iceland, Ireland, Italy, Latvia, Liechtenstein, Lithuania, Luxembourg, Malta, Moldova, Montenegro, the Netherlands, North Macedonia, Norway, Poland, Portugal, Romania, Slovakia, Slovenia, Spain, Sweden and Ukraine) (PC.DEL/1290/25 OSCE+), Türkiye (PC.DEL/1306/25 OSCE+), Russian Federation

Agenda item 2: REPORT BY THE CO-ORDINATOR OF OSCE ECONOMIC
AND ENVIRONMENTAL ACTIVITIES

Chairperson, Co-ordinator of OSCE Economic and Environmental Activities (SEC.GAL/128/25 OSCE+) (SEC.GAL/131/25 OSCE+), Canada, Denmark-European Union (with Albania, Andorra, Bosnia and Herzegovina, Georgia, Iceland, Liechtenstein, Moldova, Montenegro, North Macedonia,

Norway, San Marino and Ukraine, in alignment) (PC.DEL/1292/25), United States of America, Ukraine (PC.DEL/1298/25), Russian Federation (PC.DEL/1288/25/Corr.1), Kazakhstan (PC.DEL/1305/25 OSCE+), United Kingdom, Türkiye, Armenia (PC.DEL/1312/25 OSCE+), Azerbaijan (PC.DEL/1315/25 OSCE+), Uzbekistan, Romania (PC.DEL/1294/25 OSCE+), Montenegro, Switzerland (PC.DEL/1301/25 OSCE+), Kyrgyzstan, Turkmenistan, Ireland, Moldova, Tajikistan, Czechia

Agenda item 3: REPORT BY THE REPRESENTATIVE ON FREEDOM OF
THE MEDIA

Chairperson, Representative on Freedom of the Media (FOM.GAL/10/25/Rev.1) (FOM.GAL/10/25/Add.1/Rev.1) (FOM.GAL/11/25), Ukraine (PC.DEL/1320/25), Russian Federation (PC.DEL/1291/25), Kazakhstan (PC.DEL/1307/25 OSCE+), United Kingdom, Denmark-European Union (with Albania, Bosnia and Herzegovina, Iceland, Liechtenstein, Moldova, Montenegro, North Macedonia, Norway, San Marino and Ukraine, in alignment) (PC.DEL/1293/25), United States of America, Türkiye (PC.DEL/1309/25 OSCE+), Armenia (PC.DEL/1313/25 OSCE+), Norway, Montenegro (PC.DEL/1299/25 OSCE+), Canada, Uzbekistan, Bosnia and Herzegovina, Switzerland (PC.DEL/1302/25 OSCE+), Kyrgyzstan, Azerbaijan (PC.DEL/1316/25 OSCE+), Turkmenistan, Georgia, Malta, Latvia (also on behalf of Denmark, Estonia, Finland, Iceland, Lithuania, Norway and Sweden) (PC.DEL/1304/25 OSCE+), Moldova, Serbia, Germany (also on behalf of Austria, Canada, Denmark, Estonia, Finland, France, Greece, Latvia, Lithuania, Montenegro, the Netherlands, Norway, Sweden and the United Kingdom) (PC.DEL/1295/25 OSCE+), Belarus (PC.DEL/1308/25 OSCE+)

Agenda item 4: DECISION ON THE TIMETABLE OF THE
THIRTY-SECOND MEETING OF THE
OSCE MINISTERIAL COUNCIL

Chairperson

Decision: The Permanent Council adopted Decision No. 1513 (PC.DEC/1513) on the timetable of the Thirty-Second Meeting of the OSCE Ministerial Council, the text of which is appended to this journal.

Denmark-European Union (with Albania, Bosnia and Herzegovina, Iceland, Moldova, Montenegro, North Macedonia, Norway, San Marino and Ukraine, in alignment) (interpretative statement, see attachment to the decision), Belarus (PC.DEL/1310/25 OSCE+)

Agenda item 5: DECISION ON FORWARDING OF A DRAFT AGENDA TO
THE MINISTERIAL COUNCIL

Chairperson

Decision: The Permanent Council adopted Decision No. 1514 (PC.DEC/1514) on forwarding of a draft agenda to the Ministerial Council, the text of which is appended to this journal.

Agenda item 6: REVIEW OF CURRENT ISSUES

- (a) *Increasing military involvement of certain NATO and EU member States in yet more confrontation in and around Ukraine:* Russian Federation (PC.DEL/1289/25)
- (b) *International Day for the Elimination of Violence against Women, observed on 25 November 2025:* Denmark (also on behalf of Albania, Andorra, Austria, Belgium, Bosnia and Herzegovina, Bulgaria, Croatia, Cyprus, Czechia, Estonia, Finland, France, Germany, Greece, Iceland, Ireland, Italy, Latvia, Liechtenstein, Lithuania, Luxembourg, Malta, Moldova, Montenegro, the Netherlands, North Macedonia, Norway, Poland, Portugal, Romania, San Marino, Slovakia, Slovenia, Spain, Sweden and Ukraine) (PC.DEL/1311/25 OSCE+), Türkiye, Ireland (also on behalf of Albania, Andorra, Austria, Belgium, Bosnia and Herzegovina, Bulgaria, Canada, Croatia, Cyprus, Czechia, Denmark, Estonia, Finland, France, Germany, Greece, Iceland, Italy, Latvia, Liechtenstein, Lithuania, Luxembourg, Malta, Moldova, Monaco, Montenegro, the Netherlands, North Macedonia, Norway, Poland, Portugal, Romania, San Marino, Slovakia, Slovenia, Spain, Sweden, Switzerland, Ukraine and the United Kingdom) (PC.DEL/1297/25), Italy, Russian Federation (PC.DEL/1296/25), Montenegro (PC.DEL/1300/25 OSCE+), Azerbaijan (PC.DEL/1317/25 OSCE+), Armenia (PC.DEL/1314/25 OSCE+), Afghanistan (Partner for Co-operation), Chairperson

Agenda item 7: REPORT ON THE ACTIVITIES OF THE
CHAIRPERSON-IN-OFFICE

- (a) *Joint statement by the Chairperson-in-Office, the Secretary General and the Director of the Office for Democratic Institutions and Human Rights (ODIHR) on the occasion of "16 Days of Activism against Gender-based Violence", issued on 25 November 2025:* Chairperson
- (b) *Visit of the Special Envoy of the OSCE Chairperson-in-Office, Ambassador T. Hakala, to Albania from 24 to 26 November 2025:* Chairperson
- (c) *Visit of the Special Representative of the OSCE Chairperson-in-Office on Gender, Ms. S.-S. Sirén, to Tajikistan and Uzbekistan from 24 to 26 November 2025:* Chairperson
- (d) *Technical announcements related to the Thirty-Second Meeting of the OSCE Ministerial Council, to be held in Vienna on 4 and 5 December 2025:* Chairperson
- (e) *Announcement of the distribution of a written report on the activities of the Chairperson-in-Office (CIO.GAL/145/25/Rev.1 OSCE+):* Chairperson

Agenda item 8: REPORT OF THE SECRETARY GENERAL

*Announcement of the distribution of a written report of the Secretary General
(SEC.GAL/130/25 OSCE+):* Director of the Office of the Secretary General

Agenda item 9: ANY OTHER BUSINESS

None

4. Next meeting:

Thursday, 11 December 2025, at 10 a.m., in the Neuer Saal and via video
teleconference



**Organization for Security and Co-operation in Europe
Permanent Council**

PC.JOUR/1544
27 November 2025
Annex

ENGLISH
Original: RUSSIAN

1544th Plenary Meeting
PC Journal No. 1544, Point 2

**STATEMENT BY
THE DELEGATION OF THE RUSSIAN FEDERATION**

Mr. Chairperson,

It remains deeply disappointing that the Finnish Chairmanship is openly violating the rules of our Organization and wilfully continuing the fruitless discussions of the Ukraine topic at an OSCE decision-making body. The inclusion of a separate confrontational item on “Russian aggression against Ukraine” in the Permanent Council’s agenda is quite unacceptable.

Such actions are directly incompatible with standing agenda items as established by the Rules of Procedure of the OSCE (chapter IV.1(C)) and must stop. The agenda circulated by the Chairmanship for today’s meeting has an overtly aggressive thrust as regards the Ukraine issue, is incompatible with the principles of the OSCE and does not give all participating States the opportunity to take part on an equal and non-discriminatory basis in a discussion of the developments in and around Ukraine.

The convening of Permanent Council meetings must be fully in line with the Rules of Procedure of the OSCE by involving consultations with all the participating States (paragraphs IV.1(C)1 and IV.1(C)3) and may not run counter to the provisions of the mandate of the Chairmanship-in-Office, which unambiguously obligates the Chairmanship to take the whole spectrum of opinions into account in its actions (Porto Ministerial Council Decision No. 8 of 2002).

This is clearly an abuse of authority by the Chairmanship, which is duty-bound to act in the interests of all 57 participating States and not a group of countries that are aggressively imposing their views on everyone else.

We request that this formal reservation be reflected in the journal of today’s meeting of the OSCE Permanent Council in accordance with paragraph IV.1(A)6 of the Rules of Procedure of the OSCE.

Thank you for your attention.



1544th Plenary Meeting
PC Journal No. 1544, Agenda item 4

**DECISION No. 1513
TIMETABLE OF THE THIRTY-SECOND MEETING OF THE
OSCE MINISTERIAL COUNCIL**

(Vienna, 4 and 5 December 2025)

The Permanent Council,

Recognizing that the Thirty-Second Meeting of the OSCE Ministerial Council will be conducted in accordance with the Rules of Procedure of the OSCE,

Decides:

To adopt the timetable of the Thirty-Second Meeting of the OSCE Ministerial Council as set out below.

I. Timetable

Thursday, 4 December 2025

- 10 a.m. **Opening session (open)**
- Formal opening by the Chairperson-in-Office
 - Welcome remarks by the Federal Minister for European and International Affairs of the host country
 - Adoption of the agenda
 - Address by the OSCE Chairperson-in-Office
 - Address by the President of the OSCE Parliamentary Assembly
 - Report by the OSCE Secretary General

First plenary session (closed)

- Statements by heads of delegations

1.15 p.m. Lunch for the Ministers for Foreign Affairs or heads of delegations

3–6 p.m. **Second plenary session (closed)**

- Statements by heads of delegations

Friday, 5 December 2025

10 a.m. **Third plenary session (closed)**

- Statements by heads of delegations
- Adoption of Ministerial Council documents and decisions
- Closing statements by delegations
- Any other business

Closing session (open)

- Formal closure (statements by the current and incoming OSCE Chairpersons-in-Office)

1.30 p.m. Press conference

PC.DEC/1513
27 November 2025
Attachment

Original: ENGLISH

**INTERPRETATIVE STATEMENT UNDER
PARAGRAPH IV.1(A)6 OF THE RULES OF PROCEDURE
OF THE ORGANIZATION FOR SECURITY AND
CO-OPERATION IN EUROPE**

The delegation of Denmark, in its capacity as EU Presidency, passed the floor to the representative of the European Union, who delivered the following statement:

“In connection with the Permanent Council decision on the timetable of the Thirty-Second Meeting of the OSCE Ministerial Council, the European Union would like to make the following interpretative statement under the relevant provisions of the Rules of Procedure:

The European Union welcomes the adoption of the Permanent Council decision on the timetable for the Thirty-Second Meeting of the OSCE Ministerial Council, in line with the Rules of Procedure.

In the absence of a Permanent Council decision on the organizational modalities for this Ministerial Council meeting, we reaffirm that representatives of international organizations, institutions, and initiatives should be invited to participate, deliver oral interventions, or distribute written contributions according to the previously agreed list. We do not see any new developments that would warrant expanding this list at this time.

We request that this interpretative statement be attached to the decision and to the journal of today’s meeting.

Albania, Bosnia and Herzegovina, Iceland, Republic of Moldova, Montenegro, North Macedonia, Norway, San Marino and Ukraine align themselves with this statement.”



**Organization for Security and Co-operation in Europe
Permanent Council**

PC.DEC/1514
27 November 2025

Original: ENGLISH

1544th Plenary Meeting
PC Journal No. 1544, Agenda item 5

**DECISION No. 1514
FORWARDING OF A DRAFT AGENDA
TO THE MINISTERIAL COUNCIL**

The Permanent Council,

Decides to request the Chairperson of the Permanent Council to transmit to the Chairperson of the Ministerial Council a draft agenda for the Thirty-Second Meeting of the OSCE Ministerial Council.